

**ATTACHMENT 1-E: MRP Proposed Redline Text**  
**STATE OF CALIFORNIA**  
**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD**  
**SANTA ANA REGION**

**RECEIVING WATERS AND URBAN RUNOFF MONITORING AND REPORTING**

**PROGRAM NO. R8-2009-0036**

**NPDES NO. CAS618036**

**FOR**

**THE SAN BERNARDINO COUNTY FLOOD CONTROL DISTRICT, THE COUNTY OF  
SAN BERNARDINO, AND THE INCORPORATED CITIES OF SAN BERNARDINO  
COUNTY WITHIN THE SANTA ANA REGION  
AREA-WIDE URBAN STORM WATER RUNOFF MANAGEMENT PROGRAM**

**I. GENERAL**

- A. Revisions of the monitoring and reporting program are appropriate to ensure that the Permittees are in compliance with requirements and provisions contained in this Order. Revisions may be made under the direction of the Executive Officer at any time during the term of this Order, and may include redistribution of monitoring resources to address TMDL needs, a reduction or increase in the number of parameters to be monitored, the frequency of monitoring, or the number and size of samples collected.
- B. The Permittees identified a priority list of pollutants of concern in the watershed based on the findings of water quality monitoring efforts conducted during previous permit terms. These pollutants and their order of priority from high to low were: (1) high priority – bacteria; (2) medium priority - metals (zinc, copper, lead); and (3) low priority - nutrients, TSS and COD. This priority ranking provides the basis for a risk-based approach to stormwater management implementation to direct resources to the most important water quality monitoring activities.
- C. All sample collection, handling, storage, and analysis shall be in accordance with 40 CFR Part 136 (latest edition) "*Guidelines Establishing Test Procedures for the Analysis of Pollutants*," promulgated by the USEPA, the guidance being developed by the State Board pursuant to Water Code Section 133383.5, or other methods which are more sensitive than those specified in 40 CFR 136 and approved by the Executive Officer, or methods documented in the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (SIP).
- D. The Executive Officer is authorized to allow the Permittees to participate in statewide, national, or other monitoring programs in lieu of or in addition to this monitoring program. In addition, the Permittees are authorized to complement their urban runoff monitoring data with data from other monitoring sources,

**Deleted:** <#>The Principal Permittee has been monitoring urban runoff and receiving waters since the first MS4 permit term. It is recognized that some of the objectives noted in Section II, below, may not have been fully attained during the previous MS4 permit terms. With the first annual report due after adoption of this Order, the Principal Permittee must submit an evaluation of the progress achieved to date and propose modifications to the monitoring program to achieve full compliance with the objectives of this monitoring program, discussed in Section II, below. ¶

provided the monitoring conditions and sources are similar to those in the permitted area.

E. There are two types of monitoring programs that will be referenced and described in this Monitoring and Reporting Program (MRP):

- a. An Integrated Watershed Monitoring Program (IWMP) that is to be developed under this MRP. The existing core storm water monitoring program is an integral part of the IWMP. The existing core program shall be implemented until the new IWMP developed under this order is finalized and approved by the Executive Office; and
- b. Regional monitoring efforts where the Permittees participate or make monetary contributions, including TMDL-related monitoring.

F. The Permittees must coordinate monitoring efforts with other entities discharging into the Middle Santa Ana River Watershed and the Big Bear Lake Watershed. Ideally, all monitoring efforts should conform to the same quality assurance, data management, validation, and verification standards, therefore a single Coordinated Watershed Quality Assurance Program Plan (QAPP) should be used for all monitoring efforts. A previously developed QAPP may be used if an appropriate document exists, such as the Middle Santa Ana River Pathogen TMDL – BMP Implementation QAPP, otherwise a QAPP must be developed for this purpose. The Permittees should cooperate, as appropriate, with other MS4 Permittees (including those in Orange County and Riverside County) in the development of the QAPP, regional monitoring efforts, creation and maintenance of databases, and special studies.

G. The CWA provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this Order shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four years, or both [40 CFR 122.41(j)(5)]

H. All chemical, bacteriological, and toxicity analyses shall be conducted at a laboratory certified for such analyses by an appropriate governmental regulatory agency.

I. For priority toxic pollutants that are identified in the California Toxics Rule (CTR) (65 Fed. Reg. 31682), the Minimum Levels (MLs) published in Appendix 4 of the Policy for Implementation of Toxics Standards for Inland Surface Waters,

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**Deleted:** The existing storm water monitoring program shall continue to be implemented until the integrated watershed monitoring program is finalized and approved by the Executive Office;

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**Deleted:** The coordination must result in the development and implementation of a coordinated watershed monitoring plan, quality assurance plan, data management, validation, verification mechanism, and a consolidated report. This report may be integrated into the annual report.

**Deleted:** The Permittees should cooperate, as appropriate, with other MS4 Permittees (including those in Orange County and Riverside County), participate in the Southern California Coastal Water Research Project (SCCWRP), specifically in the bioassessment program, POTW operators, the dairy industry, the Santa Ana Watershed Project Authority (SAWPA), and other public and private organizations in the watershed to develop coordinated surface water quality monitoring programs, databases, and special studies.

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Enclosed Bays, and Estuaries of California (SIP) shall be used for all analyses, unless otherwise specified.

## II. OBJECTIVES

A. Objectives: The overall goal of these monitoring programs is to provide data to support the development of an effective watershed and key environmental resources management program that focuses resources on the priority list of pollutants of concern, as defined by the risk-based analysis described in Section I, above, and Findings II.E.21 and II.E.22 of Order No. R8-2009-0036. The following are the major objectives:

1. To provide data to support the development of an effective municipal urban runoff pollutant source control program.
2. To determine water quality status, trends, and pollutants of concern associated with urban runoff and their impact on the beneficial uses of the receiving waters. This includes determining current conditions in the receiving waters including the extent and magnitude of any impairments, and relative urban runoff contribution to the impairment.
3. To assist in identifying the sources of the priority list of pollutants of concern in urban runoff to the maximum extent practicable (e.g., including, but not limited to atmospheric deposition, contaminated sediments, other non-point sources, etc.)
4. To characterize pollutants associated with urban runoff and to assess the influence of urban land uses on receiving water quality ~~and the beneficial uses of receiving waters.~~
5. ~~To identify and prioritize significant water quality problems in the receiving waters related to urban runoff within the permitted area, including any impacts on the designated beneficial uses.~~
6. To evaluate the effectiveness of existing urban runoff water quality management programs, including an estimate of pollutant reductions achieved by the treatment and source control BMPs implemented by the Permittees.
7. To detect illegal discharges and illicit connections to the MS4s so they can be responded to or eliminated.
8. ~~To identify those waters, which without additional action to control pollution from urban storm water discharges, cannot reasonably be expected to attain or maintain applicable water quality objectives in the Basin Plan.~~

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9. To identify and prioritize the most significant water quality problems resulting from urban storm water runoff. Order No. R8-2009-0036 establishes new program monitoring priorities through the development and implementation of a risk-based, outcome-oriented, compliance-focused program. Monitoring and sampling data shall be used to identify and prioritize the most significant water quality problems in receiving waters.
  10. To evaluate costs and benefits of proposed municipal storm water quality control programs to the stakeholders, including the public.
- B. The Regional Board recognizes that program modifications are necessary to attain these objectives. The Executive Officer is hereby authorized to evaluate and to determine adequate progress toward meeting each objective and to make any modifications to the monitoring and reporting program.

### **III. COORDINATED MONITORING QAPP**

- A. Data collection, field and laboratory protocol, measurements, and analysis shall be compatible with California's Surface Water Ambient Monitoring Program (SWAMP) Quality Assurance Management Plan and with SWAMP's Procedures for Conducting Routine Field Measurement.
- B. Where procedures are not otherwise specified in this MRP, sampling, analysis and quality assurance/quality control must be conducted in accordance with the Quality Assurance Management Plan (QAMP) for SWAMP, adopted by the State Water Resources Control Board (SWRCB).
- C. For priority toxic pollutants, if the Permittee can demonstrate that a particular ML is not attainable, in accordance with procedures set forth in 40 CFR 136, the lowest quantifiable concentration of the lowest calibration standard analyzed by a specific analytical procedure (assuming that all the method specified sample weights, volumes, and processing steps have been followed) may be used instead of the ML listed in Appendix 4 of the SIP. The Principal Permittee must submit documentation from the laboratory to the Regional Water Board Executive Officer for approval prior to raising the ML for any constituent.

### **IV. INTEGRATED WATERSHED MONITORING PROGRAM**

#### **A. GENERAL**

1. Within 12 months of adoption of this Order, the Principal Permittee, in coordination with the Co-permittees shall review, revise as needed, and submit an Integrated Watershed Monitoring Plan (IWMP) for review and approval by the Executive Officer. At a minimum, the IWMP shall include

the essential elements specified below. The IWMP shall identify all the monitoring programs, along with implementation and reporting schedules that are conducted or participated in to fulfill the monitoring objectives of this Order. The approved IWMP shall be implemented within six months of approval by the Executive Officer. In the interim, the Permittees shall continue to implement the monitoring program (core monitoring program) approved under the third term permit and any additional monitoring required under this Order.

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~~B. Data collection, field and laboratory protocol, measurements, and analysis shall be in compliance with California's Surface Water Ambient Monitoring Program (SWAMP) Quality Assurance Management Plan and with SWAMP's Procedures for Conducting Routine Field Measurement.~~

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~~C. Where procedures are not otherwise specified in this MRP, sampling, analysis and quality assurance/quality control must be conducted in accordance with the Quality Assurance Management Plan (QAMP) for SWAMP, adopted by the State Water Resources Control Board (SWRCB).~~

~~2. In addition, strategies must be revised/developed to evaluate the impacts of storm water and non-storm water runoff on 303(d) listed waterbodies within the permitted area.~~

#### **D. INTEGRATED WATERSHED MONITORING PROGRAM:**

##### **E. EXISTING CORE MONITORING**

##### **F. MASS EMISSIONS MONITORING**

~~In addition to the current monitoring locations and constituents, the IWMP shall include the following components:~~

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1. ~~Mass Emissions Monitoring.~~ Representative outfall locations shall be identified and monitored to achieve the following objectives:

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a. To estimate the total mass emissions of pollutants of concern from the MS4 to receiving waters.

b. To assess trends in mass emissions associated with urban storm water runoff from the MS4s over time ~~to correlate land use and population changes.~~

c. To determine if the MS4 is contributing to exceedances of water quality standards, by comparing outfall and receiving water results to: (1) Basin Plan Water quality Objectives (WQOs); and (2) EPA storm water benchmarks contained in the EPA Multi-Sector Industrial Storm Water Permit; and (4) other MS4 discharger's monitoring data.

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2. At least two samples shall be collected during dry weather conditions and one sample from the first storm event of the rainy season (October 1 to May 31) and two more samples during subsequent storm events. The mass emissions monitoring locations shall be monitored for:

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- a. The flow in cubic feet per second (cfs) (the flow may be estimated);
- b. The samples from the first storm event and one of the dry weather samples shall be analyzed for the entire suite of priority pollutants. All samples must be analyzed for E. coli, nutrients (nitrates and nitrites, potassium, and phosphorous), metals, pH, TSS, TOC, organophosphorus pesticides/herbicides, and any other constituents that are known to have contributed to impairment of local receiving waters by inclusion on the 303(d) list. Dry weather samples shall be also analyzed for total petroleum hydrocarbons (8015M - direct injection) and oil and grease.
- c. A mass loading model shall be used to calculate the mass loadings and to the extent practicable the data shall be integrated into the San Bernardino County GIS database system.

#### G. ILLEGAL DISCHARGE/ILLICIT CONNECTION MONITORING

1. ~~Illegal Discharge/Illicit Connection Monitoring:~~ The Permittees shall review and update their dry and wet weather reconnaissance strategies to identify and eliminate illegal discharges and illicit connections using the Guidance Manual for Illicit Discharge, Detection, and Elimination developed by the Center for Watershed Protection<sup>1</sup> or any other equivalent program. The Permittees should identify appropriate monitoring locations, such as geographic areas with a high density of industries associated with gross pollution (e.g. electroplating industries, auto dismantlers) and/or locations subject to maximum sediment loss (e.g. hillside new developments). To the extent practicable these locations should be identified on the GIS system.

The dry weather monitoring for nitrogen and total dissolved solids shall be included as part of the illegal discharge/illicit connection monitoring program.

#### H. WATERSHED ACTION PLAN MONITORING

This Order requires development and implementation of a Monitoring Plan as part of the Alternative Approach (to be further developed) Watershed Action Plan to evaluate the effectiveness of hydromodification controls implemented within the permitted area (Some or all of the following requirements may be satisfied by the Permittees participation in the "Development of Tools for Hydromodification Assessment and Management" Project" undertaken by the SMC and coordinated by SCCWRP).

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<sup>1</sup> USEPA (Illicit Discharge Detection and Elimination - A Guidance Manual for Program Development and Technical Assessments) by the Center for Watershed Protection and Robert Pitt, University of Alabama, October 2004, updated 2005).

1. The Order requires the Permittees to develop a Watershed Action Plan within 18 months of adoption of the Order. The Watershed Action Plan should identify vulnerable streams and possible control measures to minimize hydrologic changes and tools to measure any impacts on geomorphology and aquatic resources.
2. The ~~hydromodification monitoring program Plan~~ shall include:
  - a. Protocols for ongoing monitoring to assess the effectiveness of hydromodification management within the permitted area.
  - b. Models to predict the effects of urbanization on stream stability within the permitted area.

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#### F. SOURCE IDENTIFICATION AND SPECIAL STUDIES

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The ROWD identified a priority list of pollutants of concern in the watershed based on the findings of water quality monitoring efforts. These pollutants and their order of priority from high to low were: (1) high - bacteria, (2) medium - metals (zinc, copper, lead), (3) low - nutrients (nitrate as nitrogen, total phosphorus), TSS and COD. During the next permit term, the permittees shall assess each of the pollutants considered a concern (except bacteria, which is already addressed by a TMDL) and prepare a strategic plan for addressing each pollutant. For some pollutants such as the metals, special studies for the development of site-specific objectives or total recoverable/ dissolved translators may be necessary.

#### V. REGIONAL MONITORING

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##### A. APPROACH TO REGIONAL MONITORING

A number of regional activities or organizations continue work in the Santa Ana River Watershed area, including the SQSTF, SMC, SCCWRP, and regional universities. Participation in water-related studies or planning efforts, which may include monitoring, provides valuable information for the area-wide monitoring program. The Permittees shall participate in these regional efforts including the following:

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1. TMDL Monitoring
2. Low Impact Development BMP Monitoring
3. SCCWRP Technical Report 539



**B. TMDL~~AWLA~~ MONITORING**

The Permittees shall continue to participate in TMDL monitoring programs to determine compliance with the waste load allocations (WLAs). The compliance schedules for the two approved TMDLs within the permitted area are beyond the five year permit term. This Order requires Permittees to conduct monitoring to determine the effectiveness of the BMPs implemented in reducing pollutant loads and eventually to attain WLA by the deadlines specified in the TMDL implementation plans.

**C. LOW IMPACT DEVELOPMENT~~BMP~~ MONITORING**

The Principal Permittee shall continue to participate in data collection and monitoring to assess the effectiveness of low impact development techniques in semi-arid climate as part of the SMC project titled, "Quantifying the Effectiveness of Site Design/ Low Impact Development Best Management Practices in Southern California".

**D. SCCWRP TECHNICAL REPORT 539~~REGIONAL WATERSHED MONITORING~~**

The Principal Permittee, on behalf of the co-Permittees, participates (through a memorandum of understanding and cooperative agreements) with the 16 member agencies of the Storm Water Monitoring Coalition (SMC) Bioassessment Working Group to conduct bioassessments on a regional basis. The Principal Permittee in coordination with SCCWRP shall ensure that a sufficient number of monitoring stations are selected for this program from locations within the permitted area.

- a. The Principal Permittee, in collaboration with the SMC, shall conduct sampling, analysis, and reporting of specified instream biological and habitat data within the 5-year permit cycle according to the protocols specified in the SCCWRP Tech Report No. 539.
- b. Within the San Bernardino County permitted area (considered as 1.5 watershed unit), the Principal Permittee, shall collect at least 9 samples/year.
- c. For long-term trend monitoring, the Principal Permittee shall collect a minimum of one sample per year during the dry weather index period from Station ID WW-S1, Santa Ana River Reach 3 at the MWD crossing. Additional samples may be collected to improve data quality for trend analysis. At a minimum, water chemistry and aquatic toxicity should be used as indicators for trend analysis.

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 <#>The Permittees shall conduct monitoring and reporting as required under the Watershed-wide Monitoring Program approved by the Regional Board on June 29, 2007 (Resolution No. R8-2007-0046) until the TMDL numeric targets are achieved.¶

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 <#>MSAR Bacteria TMDL USEP monitoring¶

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 <#>The MS4 Permittees within the MSAR watershed shall continue to conduct

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 <#>Big Bear Lake Watershed Wide Nutrient Monitoring Plan¶

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 <#>The Regional Board approved the Big Bear Lake In-Lake Nutrient Monitoring Plan on July 18, 2008 (Resolution No. 2008-0070)¶

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 <#>Big Bear Lake In-Lake Nutrient Monitoring Plan¶

<#>The Regional Board approved the Big Bear Lake Watershed-wide Nutrient Monitoring Plan on May 22, 2009 (Regional Board Resolution No. R8-2009-0043).¶

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 <#>Middle Santa Ana River Bacteria TMDLs¶

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 <#>Watershed-wide Bacterial Indicator TMDL Water Quality Monitoring ProgramThis Order requires development and implementation of a hydromodification monitoring plan as part of the Watershed Action Plan to evaluate the effectiveness of hydromodi[... [1]

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- d. The Technical Report specifies six indicators as assessment tools, including aquatic toxicity using *Ceriodaphnia dubia*, water flea. The aquatic toxicity studies shall be conducted using USEPA approved methods<sup>2</sup>. If conductivity is too high for survival of control organisms, then *Hyaella spp*, freshwater amphipod, may be used as a test species.

The objectives of the Regional Watershed Monitoring Program overseen by the State Board's Storm Water Ambient Monitoring Program (SWAMP) and the Storm Water Monitoring Coalition (SMC) and coordinated by the Southern California Coastal Water Research Project (SCCWRP) are:

- a. To assess the current status of streams in Southern California.
- b. To identify major stressors to aquatic life.
- c. To monitor the trend in water quality in Southern California streams.

- a. The bioassessment discussed in Section D.1, above, shall provide information about the biological integrity of receiving waters. Baseline and trend monitoring information on the biotic and geomorphological condition of the receiving waters should be used to evaluate the effectiveness of the storm water pollution control measures. The sampling grid includes 15 watershed units located from Ventura to San Diego and as far east as San Bernardino and Riverside Counties. The San Bernardino County Regional Watershed monitoring area is within the Upper Santa Ana River Watershed.

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- b. The sampling sites in each watershed unit were determined according to distribution or abundance of the three land uses: urban, agriculture, or open. A total of 450 samples in the 15 watershed units will be collected within a five year period to assess the spatial extent of impacts to streams within the area. Samples will be collected at sites representing each of the three land use types. Each site will be sampled only once during an index period and not all sites need to be sampled during the same year. One-fifth of the samples (90 samples) will be collected each year for the 15 watersheds. Sampling events shall be conducted between 4 to 12 weeks following the last significant rainfall. No sampling shall occur within 72 hours of any measurable rainfall. The default index period will be from May 15 to July 15. The specifics and details of the Regional Watershed Program are discussed in "The Regional Monitoring of Southern California's Watershed SMC Bioassessment Working Group", SCCWRP, Technical Report No. 539, December 2007 (The Tech Report).

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The Tech Report identifies six indicators assess the ecological health of the stream channels. All of these indicators will be measured in a manner consistent with the SWAMP program to ensure integration with statewide

data sets. These indicators and the prescribed methods of analysis and evaluation are:

1. Water chemistry<sup>3,4</sup>: Analyze conventional water quality, nutrients, trace metals, and pyrethroid pesticides;
2. Aquatic toxicity: Measure chronic toxicity using *Ceriodaphnia dubia* or *Hyalella spp*<sup>5</sup>;
3. Physical habitat to describe stream condition: Determine flow, channel morphology, riparian cover, substrate, and alterations from anthropogenic activities;
4. Benthic macroinvertebrates<sup>6</sup>: Use SWAMP protocol (ODE 2007);
5. Wetlands and riparian status: Measure using California Rapid Assessment Method (CRAM)<sup>7</sup>; and
6. Periphyton, or attached algae<sup>8</sup>: Identify sensitivity to water chemistry alteration and taxonomic variations.

## VI. RECORD KEEPING REQUIREMENTS

A. All monitoring activities shall meet the following requirements :

1. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity [40 CFR 122.41(j)(1)].
2. The Permittees shall retain records of all monitoring information, including all calibration and maintenance of monitoring instrumentation, copies of all reports prepared as per this MRP and records of all data used to complete the Report of Waste Discharge and annual reports for a period of at least five years from the date of the sample, measurement, report, or application. This period may be extended by request of the Regional Board or USEPA at any time and shall be extended during the course of any unresolved litigation regarding this discharge [40 CFR 122.41(j)(2), CWC section 13383(a)].
3. Records of monitoring information shall include [40 CFR 122.41(j)(3)]:
  - a. The date, exact place, and time of sampling or measurements;

<sup>9</sup> Pre-compliance evaluation monitoring is monitoring conducted prior to the compliance date to evaluate effectiveness of pollution reduction efforts.

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<sup>4,7</sup> Ode, P. 2007. SWAMP Bioassessment Procedures: Standard operating procedures for collecting benthic macroinvertebrate samples and associated physical and chemical data for ambient bioassessment in California..¶  
<sup>5</sup> Environmental Protection Agency (EPA). Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms, Fifth Edition, October 2002, US Environmental Protection Agency, Environmental Research Laboratory, Duluth, MN.¶  
 Areas. Version 5.0. Available from <http://www.cramwetlands.org.445¶>  
<sup>7</sup> Collins, J.N., E.D. Stein, M. Sutula, R. Clark, A.E. Fetscher, L. Grenier, C. Grosso and A. Wiskind. 2007. California Rapid Assessment Method (CRAM) for Wetlands and Riparian Areas. Version 5.0. Available from <http://www.cramwetlands.org.¶>  
<sup>8</sup> SCCWRP, May 2008, Technical Report #563. Incorporating Bioassessment using Freshwater Algae in California's Storm Water Ambient Monitoring Program (SWAMP).¶

- b. The individual(s) who performed the sampling or measurements;
- c. The date(s) analyses were performed;
- d. The individual(s) who performed the analyses;
- e. The analytical techniques or methods used; and
- f. The results of such analyses.

4. Calculations for all effluent limitations which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified in this MRP [40 CFR 122.41(l)(4)(iii)].

5. The Clean Water Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-compliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both [40 CFR 122.41(k)(2)].

**Deleted:** <#>The CWA provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this Order shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four years, or both [40 CFR 122.41(j)(5)]. ¶

## VII. PROGRAM EFFECTIVENESS ASSESSMENT AND REPORTING

- A. All progress reports and proposed strategies and plans required by this order shall be signed by the Principal Permittee, and copies shall be submitted to the Executive Officer under penalty of perjury.
- B. The Principal Permittee has been monitoring urban runoff and receiving waters since the first MS4 permit term. It is recognized that some of the objectives noted in Section II may not have been fully attained during the previous MS4 permit terms. With the first annual report due after adoption of this Order, the Principal Permittee must submit an evaluation of the progress achieved to date and propose modifications to the monitoring program to achieve full compliance with the objectives of this monitoring program, discussed in Section II.
- C. The Permittees shall be responsible for the timely submittal to the Principal Permittee of all required information/materials needed to comply with this Order. All such submittals shall be signed by a duly authorized representative of the Permittee under penalty of perjury.
- D. The data transmittals to the Regional Board shall be in the form developed by the Storm Water Monitoring Coalition (SMC) and approved by the State Water Resources Control Board in the document entitled "Standardized Data Exchange Formats". This document was developed in order to provide a standard format for all data transfer so that data can be universally shared and evaluated from various programs

**Deleted:** <#>All chemical, bacteriological, and toxicity analyses shall be conducted at a laboratory certified for such analyses by an appropriate governmental regulatory agency. ¶

<#>For priority toxic pollutants that are identified in the California Toxics Rule (CTR) (65 Fed. Reg. 31682), the Minimum Levels (MLs) published in Appendix 4 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (SIP) shall be used for all analyses, unless otherwise specified. ¶

<#>For priority toxic pollutants, if the Permittee can demonstrate that a particular ML is not attainable, in accordance with procedures set forth in 40 CFR 136, the lowest quantifiable concentration of the lowest calibration standard analyzed by a specific analytical procedure (assuming that all the method specified sample weights, volumes, and processing steps have been followed) may be used instead of the ML listed in Appendix 4 of the SIP. The Principal Permittee must submit documentation from the laboratory to the Regional Water Board Executive Officer for approval prior to raising the ML for any constituent.¶

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#### E. INTEGRATED WATERSHED MANAGEMENT PLAN

The Permittees shall submit an annual progress report to the Executive Officer and to the Regional Administrator of the USEPA, Region 9, no later than November 15th, of each year. This progress report may be submitted in a mutually agreeable electronic format. At a minimum, annual progress report shall include the following:

1. A review of the status of program implementation and compliance (or non-compliance) with the schedules contained in this Order;
2. An assessment of the effectiveness of control measures established under the illicit discharge elimination program and the Municipal Storm Water Management Plan. The effectiveness may be measured in terms of how successful the program has been in eliminating illicit/illegal discharges and reducing pollutant loads in storm water discharges;
3. As assessment of control measures and their effectiveness in addressing pollutants causing or contributing to an exceedance of water quality objectives in receiving waters that are on the 303(d) list of impaired waters. The effectiveness evaluation shall consider changes in land use and population on the quality of receiving waters and the impact of development on sediment loading within receiving waters and recommend necessary changes to program implementation and monitoring needs.
4. The annual report shall include an overall program assessment. The Permittees are encouraged to use the program assessment methodology described in the 2006 ROWD. The Permittees should determine, to the extent practicable, water quality improvements and pollutant load reductions resulting from implementation of various program elements. The Permittees may also use the "Municipal Storm Water Program Effectiveness Assessment Guidance" developed by the California Storm Water Quality Association in May 2007 as guidance for assessing program effectiveness at various outcome levels. The assessment should include each program element required under this Order, the expected outcome, and the measures used to assess the outcome. The Permittees may propose any other methodology for program assessment using measurable targeted outcomes.
5. Each Permittee shall develop, update, implement, and review its local implementation plan (LIP) to address program modifications and improvements identified during the program assessment.
6. A summary and analysis of monitoring results from the previous year and any changes to the monitoring program for the following year;

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7. A financial summary report as described in Section XIX.B of this order; including:
  - a. Each Permittee's expenditures for the previous fiscal year;
  - b. Each Permittee's budget for the current fiscal year;
  - c. A description of the source of funds.
8. A draft workplan which describes the proposed implementation of the LIPs, and MSWMPs for next fiscal year. The workplan shall include clearly defined tasks, responsibilities, and schedules for implementation of the storm water program and each Permittee's action plans for the next fiscal year;
9. Major changes to any of the previously submitted plans/policies; and
10. An assessment of the Permittees compliance status with the Receiving Water Limitations, Section VI of the Order, including any proposed modifications to the MSWMP and WQMP if the Receiving Water Limitations are not fully achieved.

11. ~~By February 15, 2011, the Permittees shall revise the MSWMP to incorporate a plan and a schedule to achieve necessary triennial bacterial source reduction for meeting the phosphorus WLAs based on the schedule established in the TMDLs.~~

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**Comment [c1]:** This language must be consistent with the Permit.

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F. ~~\_\_\_\_\_~~

#### G. REGIONAL MONITORING

##### a. TMDLS

##### i. MSAR Bacteria TMDL Monitoring Plan

1. ~~By February 15, 2010, the Permittees shall revise the MSWMP to incorporate a plan and a schedule to achieve necessary triennial bacterial source reduction targets based on the schedule established in the TMDLs.~~

##### ii. MSAR Bacteria TMDL USEP monitoring

##### iii. Big Bear Lake Watershed Wide Nutrient Monitoring Plan

- A. ~~For each year of in-lake nutrient and water quality monitoring under these approved plans, the results will be summarized in an annual report and submitted to the Executive Officer.~~

**Deleted:** <#>The Permittees shall be responsible for the timely submittal to the Principal Permittee of all required information/materials needed to comply with this Order. All such submittals shall be signed by a duly authorized representative of the Permittee under penalty of perjury.¶  
¶ The data transmittals to the Regional Board shall be in the form developed by the Storm Water Monitoring Coalition (SMC) and approved by the State Water Resources Control Board in the document entitled "Standardized Data Exchange Formats". This document was developed in order to provide a standard format for all data transfer so that data can be universally shared and evaluated from various programs

The Big Bear Lake Nutrient TMDL annual report is due to the Executive Officer by February 15<sup>th</sup> of each year.

- B. Compliance with the phosphorus WLA will be evaluated through the use of a watershed model. The Permittees in the Big Bear Lake watershed or the Big Bear Lake Nutrient TMDL Taskforce, shall provide the results of the first model update by February 15, 2011, and every three years thereafter.
- C. An iterative approach is appropriate to demonstrate compliance with the phosphorus WLA in drainage areas tributary to Big Bear Lake

iv. Big Bear Lake In-Lake Nutrient Monitoring Plan

- A. For each year of in-lake nutrient and water quality monitoring under these approved plans, the results will be summarized in an annual report and submitted to the Executive Officer. The Big Bear Lake Nutrient TMDL annual report is due to the Executive Officer by February 15<sup>th</sup> of each year.
- B. Compliance with the phosphorus WLA will be evaluated through the use of a watershed model. The Permittees in the Big Bear Lake watershed or the Big Bear Lake Nutrient TMDL Taskforce, shall provide the results of the first model update by February 15, 2011, and every three years thereafter.
- C. An iterative approach is appropriate to demonstrate compliance with the phosphorus WLA in drainage areas tributary to Big Bear Lake

**Comment [c2]:** This language must be made consistent with TMDL text in the Permit.

D. LID MONITORING PLAN

E. SCCWRP TECHNICAL REPORT 539



**VIII. REPORTING SCHEDULE**

All reports required by this Order shall be submitted to the Executive Officer in accordance with the following schedule:

<b>Reporting Schedule (Order R8-2009-0036)</b>			
<b>Permit No.</b>	<b>ITEM</b>	<b>COMPLETION TIME AFTER PERMIT ADOPTION OR /FREQ.</b>	<b>REPORT DUE DATE</b>
<b>III.A.1.n</b>	Principal Permittee shall coordinate a review of areawide documents to determine the need for update or revisions	within 6 months of adoption of this Order	
<b>III.A.2.a</b>	Principal Permittee shall develop and implement a Local Implementation Plan (LIP) each program element as described per the MSWMP.	within 12 months of adoption of this Order	
<b>III.B.1</b>	Permittees to develop and implement an LIP for its jurisdiction. The LIP shall describe the Permittee's legal authority, its ordinances, policies and standard operating procedures; identify departments and personnel for each task and needed tools and resources.	within 12 months of adoption of this Order	
<b>III.B.2.e</b>	Each Permittee shall review its MS4 facility maps		Annually
<b>III.C</b>	Evaluate the storm water management structure and the Implementation Agreement and determine the need for any revision	as needed	Annually
<b>V.D.1.d.ii</b>	Revise the MSWMP to incorporate a plan and a schedule to achieve necessary triennial bacterial source reduction for meeting the bacterial indicator WLAs based on the schedule established in the TMDLs.	Feb 15, 2010	
<b>V.D.1.d.iii</b>	Track and report progress towards compliance (pre-compliance evaluation monitoring) with the WLAs at the locations specified in the MSAR Bacterial Indicator TMDL or other appropriate urban source monitoring locations	Annually	Annually
<b>V.D.1.d.iv.c</b>	Report any revisions to the MSWMP, LIP or WQMP in response to TMDL requirements.	Nov 15, 2010	every triennial review
<b>V.D.2.f</b>	Update the results of the Big Bear Lake Model to evaluate compliance with the BBL phosphorus WLA	Feb. 15, 2011	every 3 years thereafter
<b>V.D.2.g.ii</b>	Submit report to EO of proposed actions if watershed monitoring shows exceedances of phosphorus WLA	as needed	Annual Report

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<b>Reporting Schedule (Order R8-2009-0036) Continued</b>			
<b>Permit No.</b>	<b>ITEM</b>	<b>COMPLETION TIME AFTER PERMIT ADOPTION OR /FREQ.</b>	<b>REPORT DUE DATE</b>
<b>V.D.2.i</b>	Revise Stormwater Management Program, as needed, to incorporate the findings from TMDL implementation activities.	Annually	Annual Report
<b>V.D.2.i</b>	Track and report progress towards compliance (pre-compliance evaluation monitoring <sup>3</sup> ) with the waste load allocations at the WLA monitoring locations.	Annually	Nov. 15
<b>V.D.3.b</b>	City of BBL shall review results of the pathogen investigation and observations and submit a final report to the Regional Board summarizing all data, information and efficacy of the BMPs in reducing bacteria in Knickerbocker Creek	completion of Phase 2 monitoring study	
<b>VII.D</b>	Promulgate ordinances that would specify control measures for known pathogen or bacterial sources such as animal wastes if those types of sources are present within their jurisdiction.	within three years of Order adoption	
<b>VII.G</b>	Review water quality ordinances and evaluate effectiveness	Annually	Annual Report
<b>VII.J</b>	Submit a certification statement in its annual Report, signed by legal counsel, that the Permittee has obtained all necessary legal authority	within one year of Order adoption	
<b>VII.K</b>	Review adequacy of ordinances, implementation and enforcement response procedures with respect to the above items.	Annually	Annual Report
<b>IX.F</b>	Permittees with septic systems in their jurisdiction shall develop an inventory of septic systems within its jurisdiction and establish a program to ensure that failure rates are minimized	within two years of Order adoption	Deleted: n
<b>X.A.2</b>	Update database and inventory system containing inspections, facilities	at least once/year	Annually
<b>X.A.3</b>	Develop risk-based, compliance focused strategy for inspection of construction, industrial, and municipal facilities	within 18 months of Order adoption	Deleted: d
<b>X.A.11</b>	Document, evaluate and report the effectiveness of enforcement procedures in achieving prompt and timely compliance.	annually	Annual Report Deleted:

**Reporting Schedule (Order R8-2009-0036) Continued**

Permit No.	ITEM	COMPLETION TIME AFTER PERMIT ADOPTION OR /FREQ.	REPORT DUE DATE
<b>X.D.6</b>	Principal Permittee shall notify all mobile businesses operating within the County concerning the minimum source control and pollution prevention measures	Within 12 months of adoption of this Order	
<b>X.D.8</b>	Principal Permittee shall develop an enforcement strategy to address mobile businesses	Within 12 months of adoption of this Order	
<b>X.E</b>	Each Permittee shall develop and implement a residential program to reduce the discharge of pollutants from residential facilities to the MS4s to the maximum extent practicable	Within 18 months of adoption of this Order	
<b>XI.B.2</b>	The Principal Permittee shall facilitate the formation of a technical advisory committee (TAC) consisting of the Community Development/Planning Department directors and City/County Engineers of the Permittees to develop the Watershed Action Plan.	Within 12 months of adoption of this Order	
<b>XI.B.3</b>	the Principal Permittee shall develop a Watershed Action Plan	Within 18 months of adoption of this Order	
<b>XI.B.4</b>	Review the watershed protection principles and policies in the General Plan or related documents (such as Development Standards, Zoning Codes, Conditions of Approval, Development Project Guidance) to determine consistency with the Watershed Action Plan.	Within 3 years of Order adoption	Annual Report Deleted: r
<b>XI.B.4</b>	Report the above findings and schedule of revisions	Annually	Annual Report Deleted: r
<b>XI.C.1</b>	Review the watershed protection principles and policies, specifically addressing urban storm water runoff, in its planning procedures, including CEQA preparation, review and approval processes.	Within 12 months of adoption of this Order	Deleted: r
<b>XI.C.4</b>	Each Permittee shall incorporate the results of the above information into its LIP and its project approval process.	Within 12 months of adoption of this Order	Deleted: e
<b>XI.D.2</b>	Principal Permittee shall coordinate the revision of the WQMP Guidance and Template to include new elements required under this Order.	Within 12 months of adoption of this Order	
<b>XI.D.6</b>	The Principal Permittee shall develop recommendations for streamlining regulatory agency approval of regional treatment control BMPs.	Within 24 months of adoption of this Order	Deleted: t

**Reporting Schedule (Order R8-2009-0036) Continued**

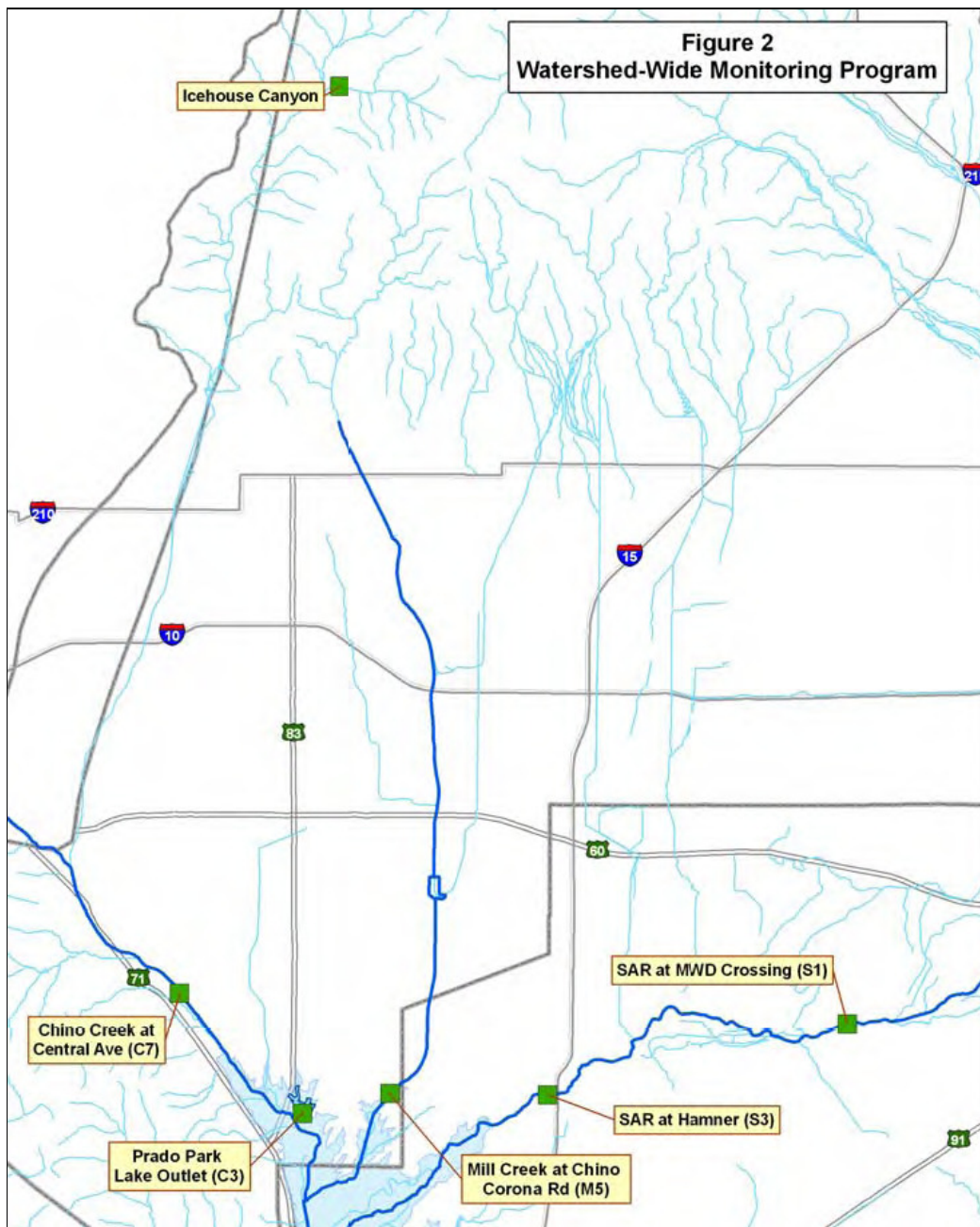
Permit No.	ITEM	COMPLETION TIME AFTER PERMIT ADOPTION OR /FREQ.	REPORT DUE DATE
<b>XI.E.2</b>	each Permittee shall identify barriers to implementing LID	Within 12 months of adoption of this Order	
<b>XI.E.3</b>	Adopt the State Model Water Efficient Landscape Ordinance or prepare one that is "at least as effective" as the State Model	January 2010.	Deleted: a
<b>XI.E.6</b>	Review and update the Water Quality Management Plan Guidance and Template to incorporate LID principles	Within 12 months of adoption of this Order	Deleted: r
<b>XI.E.6.a.vi.</b>	Principal Permittee shall establish a technically-based feasibility criteria for project evaluation to determine the feasibility of implementing LID.	Within 12 months of adoption of this Order	
<b>XI.E.7</b>	A copy of the updated Water Quality Management Plan Guidance and Template shall be submitted for review and approval by the Executive Officer.	Within 12 months of adoption of this Order	Deleted: a
<b>XI.F.1</b>	Permittees may grant waiver of BMPs with justification documents to the EO	Within 30 days prior to Permittee approval	
<b>XI.G</b>	Develop and implement standard procedures and tools, such as WQMP checklist, project close-out procedures, and include in the LIP.	Within 12 months of adoption of this Order	Deleted: to d
<b>XI.H</b>	Conduct follow-up inspection of the post-construction BMPs	Prior to the rainy season within 3 years	Every 3 years thereafter.
<b>XI.J</b>	The Permittees shall develop a database to track operation and maintenance of post-construction BMPs.	Within 12 months of adoption of this Order	Deleted: t
<b>XII.E</b>	The Permittees shall develop and maintain BMP guidance for the control of those potentially polluting activities including guidelines for the household use of fertilizers, pesticides, herbicides and other chemicals, and guidance for mobile vehicle maintenance, carpet cleaners, commercial landscape maintenance, and pavement cutting.	Within 12 months of adoption of this Order	Deleted: t
<b>XIII.E</b>	The Principal Permittee shall submit a proposal for additional retrofit studies that incorporates opportunities for addressing any applicable TMDL implementation plans, hydromodification management and/or LID implementation within the permitted area.	Within 12 months of adoption of this Order	Deleted: t
<b>Reporting Schedule (Order R8-2009-0036) Continued</b>			

Permit No.	ITEM	COMPLETION TIME AFTER PERMIT ADOPTION OR /FREQ.	REPORT DUE DATE	
XV.A	Revise LIPs to include the Permittee's information on its de minimus discharges	Within 12 months of adoption of this Order		Deleted: r
XVI.A	Develop a training program including a training schedule, curriculum content, and defined expertise and competencies for storm water managers, inspectors, maintenance crew, municipal contractors, those involved in the review and approval of WQMPs, and those preparing and/or reviewing CEQA documentation	Within 12 months of adoption of this Order	Nov 15	Deleted: d
XVI.D	Provide and document training to applicable public agency staff on the updated Municipal Activities and Pollution Prevention Strategy (MAPPPS), and any other applicable guidance and procedures	Annually	Annual Report	Deleted: p
XVIII.B	Permittees shall evaluate the MSWMP to determine the need for any revisions in Order to reduce pollutants in MS4 discharges to the maximum extent practicable.	Annual Report	October 1	
XIX.B	Prepare and submit a financial summary to the Executive Officer of the Regional Board	Annually	Annual Report	Deleted: p
MRP III. A	Review, revise as needed, and submit the Integrated Watershed Monitoring Plan (IWMP) for review and approval by the Executive Officer.	Within 12 months of adoption of this Order		Deleted: r
MRP III.F	Submit plan to determine dry weather N/TDS baseline concentration within Permittees' jurisdiction	Within 18 months of Order adoption		Comment [rdm3]: We still don't know what this is. I included in my schedule comments. Should be highlighted here as well.
MRP III. G.2.b.iii	Revise the MSWMP to incorporate a plan and a schedule to achieve necessary triennial bacterial source reduction for meeting the phosphorus indicator WLAs	February 15, 2011	Annual Report	Deleted: r Comment [T4]: Inconsistent

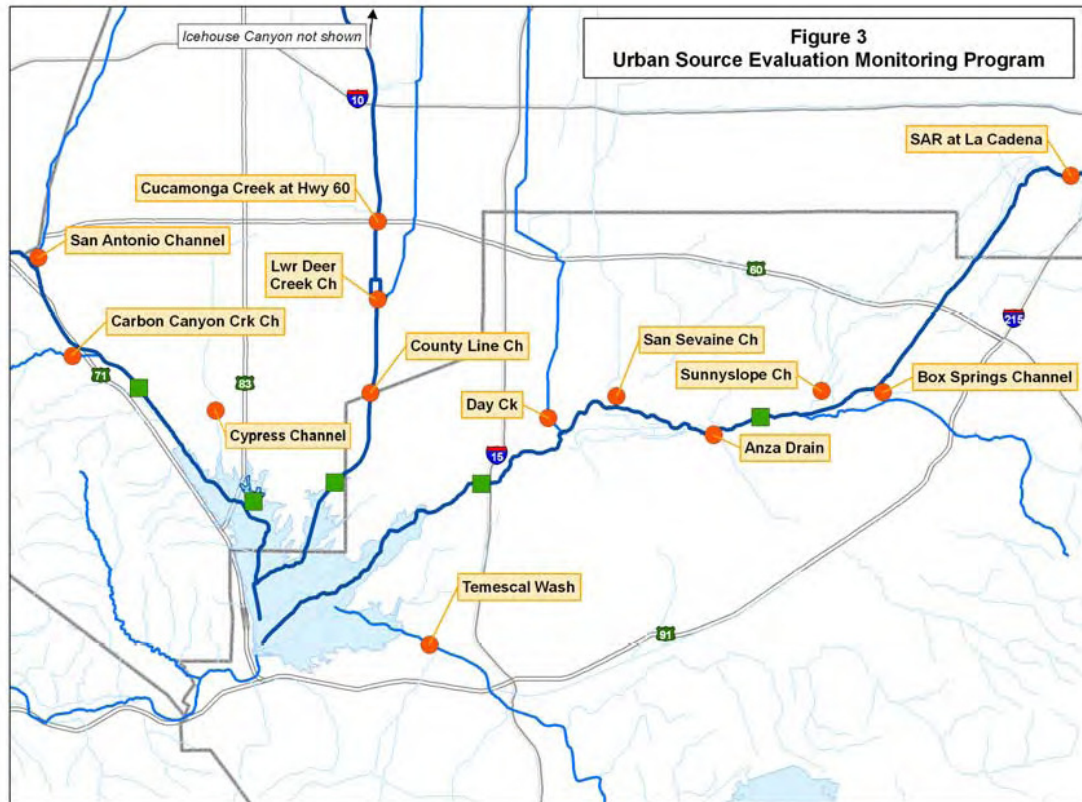
Date: \_\_\_\_\_

Ordered by \_\_\_\_\_

Gerard J. Thibeault  
Executive Officer



First Draft: June 26, 2009





*Middle Santa Ana River Bacteria TMDLs*

Watershed-wide Bacterial Indicator TMDL Water Quality Monitoring Program This Order requires development and implementation of a hydromodification monitoring plan as part of the Watershed Action Plan to evaluate the effectiveness of hydromodification controls implemented within the permitted area (Some or all of the following requirements may be satisfied by the Permittees participation in the "Development of Tools for Hydromodification Assessment and Management" Project" undertaken by the SMC and coordinated by SCCWRP).

The Order requires the Permittees to develop a Watershed Action Plan within 18 months of adoption of the Order. The Watershed Action Plan should identify vulnerable streams and possible control measures to minimize hydrologic changes and tools to measure any impacts on geomorphology and aquatic resources.

The hydromodification monitoring program should include:

- i. Protocols for ongoing monitoring to assess the effectiveness of hydromodification management within the permitted area.

Models to predict the effects of urbanization on stream stability within the permitted area.